IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

*

Zachary Greenberg, * Docket # 20-cv-03822-CFK

*

Plaintiff,

* United States Courthouse

vs. * Courtroom 6A

* Philadelphia, PA

James C. Haggerty, et al, * January 20, 2022

* 11:05 a.m.

Defendants.

TRANSCRIPT OF MOTION FOR SUMMARY JUDGMENT HEARING
BEFORE THE HONORABLE CHAD F. KENNEY
UNITED STATES DISTRICT COURT JUDGE

APPEARANCES:

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All rise, please. United States
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             THE CLERK:
   District Court for the Eastern District of Pennsylvania is now
   in session, The Honorable Chad F. Kenney presiding.
                          Good morning, everyone.
             THE COURT:
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             MR. ADAM SCHULMAN:
                                  Good morning, Your Honor.
             MR. MICHAEL DALEY: Good morning, Your Honor.
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             THE COURT: So this is Greenberg vs. Haggerty, 03822
   of '20. Counsel for the record?
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             MR. SCHULMAN: Good morning, Your Honor. Adam
   Schulman for Plaintiff, Zach Greenberg, and I have Mr.
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   Greenberg at the table with me.
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             MR. ZACHARY GREENBERG:
                                     Good morning, Your Honor.
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             THE COURT:
                          Good morning.
             MR. DALEY: Good morning, Your Honor. Michael Daley
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   for the Board Defendants and Disciplinary Counsel Defendants,
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   and I have Megan Davis, an attorney from our office, here as
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   well.
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                          Good morning, Your Honor.
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             MS. DAVIS:
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             THE COURT:
                          You can identify yourself for the
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   record.
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             MS. DAVIS:
                          I am Megan Davis. I am here with
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   Michael Daley.
                          Okay. And you don't have to wear the
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             THE COURT:
24 mask unless you want to; that's fine.
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             MS. DAVIS:
                          Okay.
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THE COURT: Everybody is doing different things these days. I hear better though when you don't have a mask because I've reached the age where I'm reading lips as part of my hearing capacity. My wife insists I wear hearing aids, but I'm not going to do it. I tell her I'm at least 10 years from that point, so she's annoyed that she has to talk louder. So did you guys get through the snow this morning? I mean it was a big snowstorm.

MR. DALEY: It was tough.

THE COURT: I know that I cancelled two hearings this morning thinking, you know, I'm being accommodating to the attorneys. I reached out and just did that thinking there'd be snow, and I got up at 5:00 to beat the snow and here we are. I have no complaints though. Weather people generally get it right; don't they? I mean sometimes it's pretty amazing. So every now and then it's amazing how one mile can make a difference.

MR. DALEY: Uh-huh (yes).

THE COURT: So let's start with Mr. Daley.

MR. DALEY: Yes, Your Honor.

THE COURT: It's Daley; right?

MR. DALEY: Daley, yes.

THE COURT: Okay. You looked at me like maybe I got

24 the name wrong.

MR. DALEY: Oh, no, I'm sorry, like --.

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THE COURT:
                          Which I do a lot by the way. I just
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   throw it out there and then I eventually get it right. So do
   you mind if we start with you --?
                          Not at all, Your Honor. Whatever you
             MR. DALEY:
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   prefer.
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             THE COURT:
                          Yeah, I think we'll start and then we'll
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   see where it goes from there.
             MR. DALEY:
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                          Okay. And I understand as far as we can
   argue from counsel table; is that --?
                          You can sit, stand, use the podium.
             THE COURT:
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   like counsel table because that way if you're up here you can't
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   see Counsel making faces at you.
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             MR. DALEY:
                          Yeah.
             THE COURT: And shaking his head and going no and
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   all those other things.
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             MR. DALEY:
                          Yeah.
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             THE COURT:
                          I think you're -- if you want to sit
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   there and argue, that's fine.
             MR. DALEY:
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                          Okay. I'll do that, Your Honor, because
   it might project better into the microphone.
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             THE COURT:
                          Whatever makes you most comfortable.
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             MR. DALEY:
                          Thank you. And I thought I was to the
   age, Your Honor, where I didn't need reading glasses yet, but I
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   finally broke down. So you'll have to forgive my up and down.
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             THE COURT:
                          Like your mother said, it makes you look
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smarter.

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MR. DALEY: I'll take all the advantages I can get. Good morning, Your Honor. Certainly, you're familiar with the I mean obviously we had this last year with the -- with the old amendments to the rule. So you know, we're here again, you know, after you enjoined the old rule, obviously we filed an appeal, which was withdrawn, and the Supreme Court then amended the rule to make it more narrow, to make it more focused. We took out the language, which obviously I think troubled Your Honor last year, of the words manifesting bias or prejudice, which certainly in reading your injunction Opinion was a big factor in your ruling. So we took that out, Your Honor, and you know, the rule is more narrow. It's targeted focused to harassing and discriminating conduct. So we have the rule, and then of course, we still have our standing argument, Your Honor, as you're aware.

And certainly, we understand last year that you had found that Mr. Greenberg had standing to bring the claim.

Certainly, Your Honor is aware of the standards based on your Opinion that there has to be specific objective harm to Plaintiff. So in -- has to engage, number one, to engage or intend to engage in conduct that the rule covers is the first requirement, and then there has to be a credible threat of prosecution. Plaintiff's burden is to meet these. They can't be hypothetical fears don't go -- that's the Clapper and the

Reilly cases, which we cite in the brief; I'm sure Your Honor is aware of. And in this case, Your Honor, Plaintiff fails to meet both of those, which is the conduct that he's engaged in and intends to engage in is not covered by the rule. As laid out, the conduct that he intends to engage in is presenting at CLE's, quoting from cases that have language, I guess, that some people may consider offensive, advocating for certain positions, and maybe advocating that certain cases were wrongly decided.

The rule on its face doesn't cover that, Your Honor. The rule on its face covers direct conduct that's targeted to an individual harassing and discriminating. So quoting cases and that is not -- doesn't come within the rule. And besides the rule itself, we also have the declarations and the evidence that's been provided at this summary judgment stage, which clarifies that Disciplinary Counsel doesn't consider Mr. Greenberg's conduct, what he's done, or what he's intended to do to come within the bounds of the rule and wouldn't be investigated or charged for it. So that's the first step.

The second step then is even if the rule covers it is that there has to be a credible threat of prosecution. And here, there is no credible threat of prosecution, Your Honor. It's -- first off, the ODC, Office of Disciplinary Counsel, has disavowed the Plaintiff's activities come within the rule as written on its face. There's no reason to believe that there's

a credible threat of prosecution based on Mr. Greenberg's intended conduct, especially here where the ODC has disavowed that. And as well, there's no evidence or examples of other attorneys not only in Pennsylvania, of course, the rule hasn't gone into effect yet, but in other states that have incorporated the rule and the rule has been in place that have been investigated or charged for conduct that Mr. Greenberg intends to engage in. And I know certainly Mr. Greenberg provides a laundry list of what may be happening on college campuses or other things outside the practice of law and don't involve attorneys. But that in and of itself isn't sufficient. It's too speculative, Your Honor. It's sort of apples and The question is whether or not there's been attorneys who have been charged with these type of violations based on a rule like this that the Plaintiff for his conduct that he intends to engage into.

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So what -- and the other issue we have here with the speculation, Your Honor, is when you look at the <u>Clapper</u> case, the <u>Reilly</u> case, other cases cited in our briefs is that it's too attenuated because it's based on unknowable actions by third parties. So it is, you know, the actions of somebody may, well, be offended but be offended doesn't come within the rule, but a third party would have to bring a complaint. ODC would have to not dismiss it as frivolous based on the conduct that he intends engaged into, and we have the evidence is

roughly 87 percent of complaints, the attorney is not notified, there's no DB-7 letter, which is a formal notification. So there'd have to be a complaint. There'd have to be ODC action. And the ODC then despite what is plain on the face of the rule would then have to bring some type of charges against Plaintiff based on that. So when you look at the steps, there's just too many ifs and speculation involved, Your Honor.

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The Plaintiff raises the fact that this should be a mootness, not a standing in the briefs, and we address this in the briefs, Your Honor. Standing is relevant at all stages. It's not a mootness case because the Disciplinary Counsel or Disciplinary Board has not changed its position on Mr. Greenberg's activities and whether they come within the rule. Even under the old rule, our position was that Mr. Greenberg's activities didn't come within the rule. And the fact that it's been changed, we haven't changed our position. When you look at those cases, they talk about whether or not, you know, a defendant is going to go back to their old ways, or you know, they're just changing something or saying, well, we're not going to prosecute somebody but then once the case is over go prosecute somebody. I mean there's no evidence of that here. It's not a mootness case. It's not a voluntary cessation case. So it's our position, Your Honor, that it's standing. Of course, even if it was mootness, although that would shift the burden to us, we believe that based on the amendment rule and

the evidence, the uncontradicted evidence in the record, that the case would be moot because of the new rule. But again, our position is that it should be standing.

That's what I have for standing, Your Honor, other than what's in the brief.

THE COURT: All right.

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that.

MR. DALEY: I don't know if you want to address

THE COURT: No, I want to move through your positions.

Moving onto the MR. DALEY: Okay. Okay. Sure. merits of the ruling, Your Honor, most importantly as I mentioned at the outset, certainly what troubled The Court last time was the language about words manifesting bias or prejudice against somebody. And Your Honor found that that was viewpoint discrimination because certainly it could be interpreted as, you know, ethnic slurs, that sort of things that were prohibited but not other type of comments. So certainly, when you look at the rule, Your Honor, that's been removed, that We've added language that reaffirms or clarifies that the harassing and discriminatory conduct has to be through targeted -- it has to be targeted to a person. It has to be treating a person. So it's not just, you know, making offensive comments or something along those lines. I mean the offensiveness of comments in general are not regulated by the

rule in the practice of law. So certainly for a facial challenge, Your Honor, I'm sure The Court is aware of the burden, strong medicine, last resort, The Court needs to consider any limiting constructions which we have here through the evidence from Disciplinary Counsel provided and any narrowing construction, so -- excuse me, Your Honor.

First for the viewpoint, the -- again, this is not an offensive language, the way the amendment is written now, the new rule, doesn't pertain to offensive language. And the courts are clear that if the goals in regulating conduct or regulating activities is unrelated to suppressing expression that that's okay, even if there's some incidental burden.

There's no evidence here, Your Honor, that the rule was enacted to suppress expression. I mean the evidence is the rule was enacted to prevent the outcome of discrimination and harassment in the practice of law, whether that's representing clients, being in court, being at events where CLE is involved because, of course, CLE's, attorneys are required to get them. So there's no evidence that the rule is intended to oppress speech.

And certainly, the <u>Matal</u> case looms large here, and of course, Counsel and I disagree on what it means to this case, although, you know, our position is that <u>Matal</u> is distinguishable, Your Honor, as laid out in the briefs. And in that case, that was the case about whether or not the trademark

registration was denied based on an ethnic slur. And the government's position there was that it was denied because it may offend people. Our basis of the rule is not whether it offends -- whether the conduct or the speech offends somebody, you know, in the abstract without being targeted. So it was pure speech. The government admitted that we were trying to prevent language or prevent trademarks that might offend people, and we cite a couple cases, Your Honor, that say even under Matal there's the Wandering Dago case that we cite, which I believe is from the Third Circuit. And even under Matal doesn't prevent discriminatory-type regulations that are addressed, you know, the outcome and the detrimental effects of discrimination and harassment.

So given the reworking of the language, Your Honor, because certainly the words manifesting bias and prejudice last time, The Court determined fell within Matal and the same with the other cases, you know, the Sacks, DeJohn case. I mean those cases were concerned with offensive language, and offensive language itself offending somebody and coming within the rule. That's not what the rule is directed towards. And in fact, I mean you could technically under the rule you could harass somebody without using offensive language. You know, it's vexing annoying conduct, you know, that doesn't necessarily offensive but maybe, you know, if it's repeated to the person could be something that could constitute harassment

based on one of the characteristics listed in the rule.

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Next, Your Honor, as argued in the brief, the rule regulates conduct. It regulates professional conduct. Certainly, the leading case from the Supreme Court is the NIFLA case that talks about that that while there's no separate professional speech, you know, distinction, there is -- they did reaffirm and the cases that have relied on the NIFLA case have reaffirmed that when it comes to professional conduct such as regulating attorneys that that's sufficient even if it incidentally burdens speech. And just as a general, and I think, you know, Plaintiff agreed in their brief, I mean Pennsylvania certainly has a compelling interest in eradicating harassment and discrimination from the practice of law. is a compelling interest. It's a reasonable fit. It doesn't have to be a perfect fit to this rule under the standards. Under the Drummond case talks about if you use intermediate scrutiny in the case, especially when eradicating harassment or discrimination, you know, goes to not only access to the judiciary but public -- public confidence in the judiciary and things along those lines that are important and are laid out in our brief, the reasons for this.

So it regulates -- it regulates conduct, and again, incidental burdens are okay. Again, it's not overbroad.

Another -- it's a heavy burden the Plaintiff has to carry.

There's a multitude of valid applications. The valid

applications being that preventing conduct that harasses or discriminates somebody, against somebody specifically, in the practice of law is valid. It's limited to the practice of law. Offensive language is not prohibited. So there's no historic misapplications because it hasn't gone into effect yet, of course. But there's really no likely and permissible applications either based on the way the rule is narrowed, and no evidence of even in other jurisdictions of somebody violating an 8.4(g) type of rule. And also certainly the nature of the activity in Pennsylvania's interest, the judiciary's interest, and making sure that participants in the practice of law aren't harassed or discriminated against by other attorneys.

So that's through the overbreadth, Your Honor. The vagueness argument, again is laid out in our brief. You know, the terms are not vague. The standard is whether an ordinary attorney using ordinary common sense would understand them.

You know, perfect clarity is not required. You have to read -- read the provisions as a whole. And again, these cases are in our brief, Your Honor. And when you're looking at, you know, harass, I mean it's a well-known term that -- I mean it's throughout the rules of professional conduct. It's in Rule 11, Federal Rule 11. You know, when we cite, you know, I think Black's Law Dictionary there's a Pennsylvania criminal case that talks about, it's sort of repeated conduct that's directed

at somebody to annoy or harass -- to annoy or vexatious type of conduct.

And excuse me, the same with discrimination, Your Honor. Discrimination, again, we cite to Black's Law. It's a type of -- these are terms that are well known that have meaningful definitions and that ordinary attorneys and the ordinary, you know, application would understand what they mean based on the rule and being targeted towards a person. And I'm sure, Your Honor, will have other questions. But for now, I'll --.

THE COURT: Thank you, Counselor.

MR. DALEY: Thank you, Your Honor.

THE COURT: Counsel?

MR. SCHULMAN: Good morning, Your Honor. I don't want to repeat too much of what I had in the briefs, but I do want to make a few important points coming out of their opposition. So the first is an overarching point that I think is perhaps the most important that I want to get across, which is the legal conclusions asserted by Mr. Farrell in his Declaration don't bind The Court or control the disposition of summary judgment. And I have some cites if I could put on the record if that would help, Your Honor.

The first is <u>North American Directory Corp. v. NLRB</u>
939 F.2d 74 at page 81, which is a 1991 Third Circuit case.
The second is a case from December 31st, 2020, a District Court

case in the Western District, Chaney, C-H-A-N-E-Y, v. Bednaro, B-E-D-N-A-R-O. That's 2020 Westlaw 786-4202. And the third cite is in Wright & Miller Section 2738 and Footnote 29 compiling dozens of cases for that proposition. The legal conclusions and a summary judgment affidavit don't bind the court. So that's black letter law. But it needs to be said because in Defendant's opposition they said -- came right out on page 2 and said specifically that The Court must credit Chief Counsel Farrell's Declaration and Defendants' discovery responses, but that's not a correct proposition of law. And that really matters because in Mr. Farrell's Declaration he advances a number of legal propositions that are mistaken, and I want to recite those briefly because I think that's relevant to -- should be relevant to The Court.

The first is that 8.4(g) does not plausibly cover the type of controversial and to certain people offensive speech that my client engages in at CLE's. That's a legal question, and Mr. Farrell gets that wrong. The second is that ODC and Mr. Farrell's successors to his position are bound by official estoppel to the interpretation of 8.4(g) that he presents. That's also as a legal matter incorrect. And the third is that the Disciplinary Board has no authority to take enforcement action independent of ODC. And again, that's wrong if you look at the Disciplinary Board rules and the rules of disciplinary enforcement. And generally, those legal propositions go to the

question of justiciability. Although to some extent, the question of 8.4(g)'s scope is a marriage question too.

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So in both -- in both our motion and our opposition, we fully brief why those legal propositions are wrong, but they do add some meat in their opposition so I want to -- I want to address that. So the first thing is the Defendants revealed that their concept of estoppel is grounded in the Pennsylvania Supreme Court's Cosby Decision. And Cosby is inapposite here because Cosby discusses a defense to criminal prosecution, a defense known as entrapment by estoppel. It doesn't -- that defense does not apply to civil proceedings. And a cite for that is FTC v. EdebitPay, which is a district court case from Central District of California, 2011. That's 2011 Westlaw 486-260. And in a civil context, the defense is equitable estoppel. But equitable estoppel is very limited as against the government, and the Supreme Court has made that clear in Heckler, which we brief, and OPM v. Richmond. And Pennsylvania law is similar to that. So in our motion, we cited case DS Waters, but there's an even more recent Commonwealth Court case that's Mandler v. Commonwealth, which is a 2021 case, 247 A.3d 104, and that says point blank that estoppel cannot be created by representations or opinions concerning matters of law, which is exactly what you have in the Farrell Declaration.

So given that legal background, it seems more likely than not that equitable estoppel defense against ODC and ODC

enforcement action wouldn't work for my client let alone not to mention the thousands of other Pennsylvania attorneys who certainly could not avail themselves of that defense. doesn't moot my client's claim nor mean that his speech is no longer chilled. And to be clear, we do think that justiciability is a matter of mootness here because as the Fifth Circuit said not long ago when the Plaintiff filed their complaint they had no assurances that the city would refrain from enforcing the provision. That's exactly what we have That was in Pool v. Houston, a 2020 case, 978 F.3d at Post -- so we agree that standing remains relevant throughout the case, but when you're talking about post-lawsuit developments, that's a matter of mootness. So we do think that it's a matter of mootness. But even if you want to view it as a matter of standing, which admittedly some courts have viewed these sorts of disavows as a matter of standing. We provide several reasons why we have the same standing that The Court correctly found we had a year ago.

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The litigation position of the Defendants does not change that standing analysis. We cite cases from all over the country. And nearly all -- they do present a handful of cases that found a disavow to deprive a plaintiff of standing, but those were categorical disavows of enforcing a rule or a statute. We don't have that sort of categorical disavow from Mr. Farrell. What we have is that Mr. Farrell will consider

all these circumstances. So if you look at his response to our question about responding to an audience question at a CLE, he said, well, it will depend on the content of the speech among other things. That's not a categorical disavow that can deprive the Plaintiff of standing or moot a case.

Moreover, Mr. Farrell's Declaration is submitted alongside the exact same zealous defense that Defendants have continuously offered of -- for both versions of the rule, old and new, 8.4(g). In other words, there's nothing in Mr. Farrell's Declaration which suggests that he thinks a broader interpretation of the rule would be constitutionally problematic, notwithstanding The Court's contrary conclusion. So that's the first -- that's the first point.

The second is that their opposition adds more detail to Mr. Farrell's discovery response denying that the board has legal authority and discretion to adjudicate enforcement actions that ODC dismisses. Mr. Farrell cites Board Rule 89.32. But as we note, that section simply requires review — it requires review of dismissals after ODC has brought a petition. It says nothing about the board's discretionary power to review dismissals that happened pre-petition. And Defendants' opposition shifts gears and instead cites to Disciplinary Board Rule 87.8 and Enforcement Rule 208. But those sections address ODC's power. They don't limit the board's power. The board's power is found — is described

elsewhere in Board Rule 87.1 and 97 -- 93.23 and in Enforcement Rule 205.

And so there is -- I think that there's a highly-instructive case out of this Court, Pennsylvania Family

Institute v. Celluci, which is a published 2007 Decision, 521

F. Supp. 2d 351, and we cite that in the briefs. But there,

Judge Katz rejected a similar attempt from ODC to provide

assurances during the litigation in a litigation declaration

that what the Plaintiff wanted to do was not prevented by the

challenge ethics rule, and Judge Katz rejected that writing.

He wrote this; I'm going to quote it.

"Defendants' point is akin to arguing that a prosecutor i.e. the Pennsylvania Judicial Conduct Board or the Pennsylvania Office of Disciplinary Counsel has the authority to declare certain conduct lawful or unlawful. The Court cannot accept that argument because the Pennsylvania Court of Judicial Discipline, not the JCD or ODC, ultimately determines the merit of disciplinary charges."

And that's Footnote 7 from that Decision where he rejects that standing argument. So in total, I think that what The Court said just more than a year ago that Defendants' attempt -- it remains true today. Defendants' attempt to sidestep a direct constitutional challenge by claiming that no final discipline will ever be rendered fails.

So -- and then on the merits, most of what I want to

say is also in the briefs, so I don't want to regurgitate too much of that. But I do want to reemphasize one point, which is that even if The Court believes that 8.4(g) is susceptible to the limiting construction that Mr. Farrell provides where you require targeted speech, the rule is still unconstitutionally viewpoint discriminatory, overbroad, and vague, and we brief why. But in particular, this Court's Decision last year in Marshall v. Amuso, Judge Pratter's Decision, and the California Decision in Taking Offense, which is in our reply brief, those show why it's not sufficient to have a targeting requirement. It doesn't get Pennsylvania where it needs to be to sustain a rule.

To do that, to get them where they need to be, the Commonwealth needs to adhere to the limitations of NIFLA, to the limitations suggested in cases like <u>Gentile</u> and <u>Snyder</u>, to speech that occurs in the course of a client representation or legal proceeding, to speech that actually prejudices the administration of justice. And those are the long familiar under <u>NIFLA</u>, the long familiar lines alluded to by <u>NIFLA</u>.

THE COURT: Counsel, any response to any of that?

MR. DALEY: Your Honor -- I guess Your Honor as far as the Chief Counsel Farrell's Declaration, we would dispute that it's just legal conclusions. I mean there's -- you know, it's the official position of ODC, you know, as mentioned in the Declaration and interrogatory and request for admissions

that the conduct wouldn't be prosecuted, you know, that it would be frivolous if there was a complaint brought for conduct that Mr. Greenberg intends to engage in. So even if there is some legal conclusions in there, that there's not all legal conclusions, that there are facts and it's the official position of Disciplinary Counsel.

As far as the estoppel argument, it's estoppel, you know, it's detrimental alliance -- excuse me, reliance as we point out in our brief, you know, citing the <u>Cosby</u> case on what attorneys, if they detrimentally rely on a prosecutorial agency who takes a position that something doesn't come within the rule but then tries to turn around and bring charges against that. And you know, whether it's a criminal case or attorney discipline case, it's our position that that would apply.

THE COURT: Okay. So just a couple of things. What is the objective reasonable standard that's being used by the Disciplinary Counsel and/or the Hearing Board in determining a misconduct under this code -- under this section?

MR. DALEY: Right. So it would be the plain meaning of the words, Your Honor, is the harassment and discriminate as set forth in the comments to the rule, you know, that these are well-known terms that are used. And again, that an ordinary attorney and ordinary common sense would understand what they mean.

THE COURT: All right. Then if you look at

Pennsylvania's statute on harassment, the criminal statute, it's heavily -- the understanding of harassment with intent to harass, annoy, or alarm another, it's heavily geared towards conduct; strikes, shouts, kicks, or otherwise subjects the other person to physical contact, follows the other person in or about a public place, a conduct, engages in a course of conduct or repeatedly commits acts that serve no legitimate purpose. And then it talks about communications. But it's very specific, the legislation, in terms of specifics. It says:

"Communications to or about such other person any lewd, lascivious, threatening or obscene words, language, drawings, or caricatures."

So it's very specific as to what it has in mind in terms of harassment, so I don't know that it's commonly known. Then it goes on:

"Communicates repeatedly and in an ominous manner, communicates repeatedly in extremely inconvenient hours, or communicates repeatedly in a manner other than specified in four, five, and six."

So it emphasizes anonymous, inconvenience, but the harassment part is lewd, lascivious, threatening or obscene words, language, drawings, or caricatures, so that's the Pennsylvania statute. And if you go down further in terms of harassment in the statute, their understanding is:

"Understanding is that a person who knowingly gives false information to any law enforcement officer with the intent to implicate another under this section commits an offense under this section."

So harassment is sort of a well-defined thing in the state legislature. I'm just saying the ordinary meaning of harassment seems like it could take us down several pathways. Let me just look at the compelling interests. You're saying — the compelling interests I guess the government is looking at professionals licensed to practice law, all right. And has Pennsylvania identified some specific problem in the practice of law? I mean we've all practiced, and I know that there's issues that need to be addressed, but to cross-reference the word targeted, where is the specific problem that the government needs to come in and regulate here?

MR. DALEY: Well, the specific problem, Your Honor, is that -- and I think when you look at certainly the articles, law reviews, and other things that came out of the ABA's model rule, which of course, our rule is a lot narrower, but have come out of that and certainly I mean both sides have cited a lot of different authorities, but there's talk about that, about the cases where people, you know, are harassed because of the factors involved, and --.

THE COURT: I read the -- I read the entire article, all right, and comments, so I've read all that.

MR. DALEY: Okay.

THE COURT: So I'm looking where are -- in

Pennsylvania, where has been this specific issue and where does

it come up that's being addressed by this statute, or is it a

broader societal we're weighing in on a societal issue?

MR. DALEY: Well, I think it's -- I mean I think it's a combination. I think one thing is it's somewhat of a prophylactic because of all the -- because of, you know, what's out there and what's happened and examples. And off the top of my head, Your Honor, I can't come up with a lot of them that are in the articles, but there have -- where there's been conduct by attorneys say at CLE's, or you know, bench bar conferences where CLE credits are offered, that would be considered harassing or discriminatory and this is to address that because -- I was going to say because, you know, a lot of the other rules, you know, that talk about it where maybe other attorneys who were let's say brought in on a violation deal more with, okay, well, it's only in court or it's only in representing a client.

Now, the rule 8.4 doesn't go -- it extends it to say CLE's where there's CLE credits offered but doesn't go beyond that. So I think when you look at kind of the atmosphere and incidents just, you know, in the practice of law that I think are well documented in the articles, and obviously I'm sure you've seen them, but this is to try to stop that, you know, to

mitigate that.

THE COURT: Yeah, and that's where I'm getting this feeling of this amorphous problem that nobody has come and said, look, at this CLE, this is what's going on, at this bench bar, this is what's going on, and it's out of control, somebody has got to step in, it's bringing down the practice. It just seems like it's -- I'm not getting specific instances where the government has to step in in a compelling way to address this. What I'm hearing are broader strokes that attorneys are held to a higher standard. That seems to be the foundation. But who creates that foundation that for some reason attorneys are held to a higher standard? Certainly where attorneys are -- who creates that obligation that attorneys are held to a higher standard?

MR. DALEY: Well, it would be the Supreme Court of Pennsylvania, right, would create that. I mean all the different state courts, certainly in federal court, and again, we're not saying that, you know, it's a separate conduct of professional speech. But within the practice of law, you know, there are certain standards that say a lay person doesn't have to comply with. And I think, Your Honor, that given the history here as we lay out in the brief of the Pennsylvania Supreme Court concern about, you know, equal access, harassment, discrimination, and the practice of law, and what they've done since the '90s that, you know, it's not

unreasonable for them to take a role to say we're going to try to mitigate this. And I think that's within the purview of the Supreme Court. Obviously, they need to do it constitutionally, of course, which is why we're here, but I don't know that they need to wait for, well, here's this — we're not going to do anything until we have a specific incident. And I'm not saying there haven't been specific incidents, Your Honor. I mean certainly there's no evidence before The Court in this case of that. But I can't, you know, categorically say, well, there hasn't been any.

THE COURT: And so judges are held to that higher standard as well; right?

MR. DALEY: Correct. Probably even higher I would think.

THE COURT: Probably even higher.

MR. DALEY: Yeah.

THE COURT: And again, again the probably. I mean I would think judges are more so than lawyers. I don't know that you go to law school and you've gone to law school and your main goal is that you're going to make society better. Not everybody goes to law school for that reason. It's not everybody's standard, and I don't think it's a standard to get licensed that you take a test and say you're going to make society better. I mean that's a broad concept in the sense of you think you're making society better. I don't think you are;

I'm making society better. I mean that's the whole world of why we have debates and discussions because we do want to make society better. Your view of how society is better may be different than my view of society is better. So this overall standard of a better society, well, who is defining that? And then we drill down into some of these areas. And don't get me wrong, like when I look at the ADA professional standards and what they anticipate, from my personal point of view, I don't disagree with them. But let me then wonder -- and it makes me wonder why, because have you looked at the judicial code of conduct and the professional -- the rule, the adoption of the Pennsylvania ADA rule on professional code of conduct?

MR. DALEY: I've seen them, Your Honor. I don't -- I mean off the top of my head I don't --.

THE COURT: So there's a complimentary rule and judges they've adopted, and this has been in Pennsylvania for a while, 2.3 lies, prejudice, and harassment. And it reads very much like the last rule. But the thing is with that, it's very narrow in a sense. It says:

"A judge shall not in the performance of judicial duties by words or conduct."

So it very much limits judicial -- it says judicial duties. So judicial duties would be in the courtroom, certainly I would think settlement conferences, things around your case, and probably the management of your chambers' staff.

So a judge at least knows, look, you know, when I'm having a cocktail at the bench bar party, that would not be a judicial duty I would think. In fact, none of that would be a judicial duty. They're doing it as a result of they have to do it or they volunteer to do it. So I'm just wondering why would the judges have a narrower -- a narrower playing field than lawyers? Because as you know, practice of law just opens the -- the term of art practice of law as defined in here really opens the door to all these other areas. I might say the practice of law has only to do with representing the client, whereas this definition says it has anything that you may do tangentially within the law. So I'm wondering why something wouldn't have been adopted that would've been similar to what the judges' playing field is?

MR. DALEY: Well, I think as we said in our brief in opposition to the summary judgment, Your Honor, I mean, you know, CLE's, I mean attorneys are required to go to CLE's. They're mandated; right. So you know, the compelling interest there is that, you know, if I go to a CLE or anybody goes to a CLE that there's -- that they shouldn't be harassed or discriminated against while there, again, targeted against them. And you know, that's the distinction. So the distinction isn't, you know, if the attorney is doing something that isn't -- would come within the three definitions of practice of law. I mean it's pretty set clearly in the

comment, and --. 2 THE COURT: It does extend the prohibition beyond judicial proceedings and beyond representation of the client or something that instructs their administration of law; it goes beyond that? 5 6 MR. DALEY: Yes. As stated in the comment, yes, 7 Your Honor. 8 THE COURT: All right. And the Supreme Court recognizes that the lawyers have free speech? MR. DALEY: Of course, yes. 10 THE COURT: 11 All right. And even within their 12 profession they have it? 13 MR. DALEY: Yes. THE COURT: And that it can be regulated but there 14 has to be these compelling interests? 15 MR. DALEY: Correct. 16 17 THE COURT: All right. MR. DALEY: And I -- I'm sorry, Your Honor, if I --. 18 19 THE COURT: No, go ahead. 20 MR. DALEY: And I believe based on the evidence that 21 the Disciplinary Board and Office of Disciplinary Counsel 22 recognized that as well that, you know, there are First Amendment concerns in these areas -- in areas. 24 THE COURT: Yeah. You certainly wouldn't want something -- you wouldn't want a rule in place that sort of 25

weaponizes certain points of view so some people are treated differently with other people depending on what the point of view is?

MR. DALEY: Correct, Your Honor.

THE COURT: And how does this rule prevent that?

MR. DALEY: Well, it prevents it because the point of view in whether you're harassing or discriminating somebody is irrelevant. I mean --.

THE COURT: Is what?

MR. DALEY: Irrelevant. I mean the point -- you know, I guess unless your point of view is I should be allowed to discriminate and harass people, but you know, what you're looking for is not, again, whether it's offensive, whether you take a certain side of an issue, but it's whether or not -- it's focusing on the detrimental effects of the harassment and discrimination as we lay out in our brief and the cases we cite. And you know, as Your Honor found last time, I mean the words -- you know, the words that manifest bias or prejudice were problematic from a viewpoint position.

THE COURT: All right. So by taking out words and taking out manifest bias or prejudice, the statute has been cured?

MR. SCHULMAN: The problem with that is that it substituted this amorphous definition of harassment. It's a non-ordinary definition. It's not like the Pennsylvania

criminal definition of harassment. It doesn't have vexatious, annoying. It's defined as denigrating or showing hostility or aversion toward, which is essentially the same thing in our view as manifest bias or prejudice. It introduces the same viewpoint discriminatory problem, and there's no way to rewrite the statute or excise it or no way for you to do it and to take that out of the rule as it is now. So that's our view on that.

THE COURT: Well, let me ask you this. If the rule were -- if the rule were limited to court proceedings, right, court proceedings and the administration of justice, would you say that the Supreme Court has the right to come in and regulate --

MR. SCHULMAN: That's a much --

THE COURT: -- regulate in those areas?

MR. SCHULMAN: -- that's a much more difficult case; right? Under <u>NIFLA</u>, probably so, yes, if it was limited to that, I think a fair reading of <u>NIFLA</u>.

THE COURT: All right. And I think that the 2.3 in the judicial code, the judicial duties really limits pretty much a judge in a court proceeding. I don't know that a judicial duty would go much beyond the judicial proceeding and the -- and -- but the court, it doesn't define what a judicial duty is, but it would seem to me it would be within the courtroom environment and within chambers' environment. Then -- and they have a comment, but the interesting thing too with

2.3 is a judge shall require lawyers in proceedings before the court to refrain from manifesting bias or prejudice. So even with a judge, the judge's responsibility in requiring lawyers is before -- in proceedings before the court to refrain from manifesting bias or prejudice. I don't think anybody would disagree with that, a judge's responsibility to do that in terms of limiting speech in that regard. And then -- but then you turn around and you say, well, the judge does that in a context, and I've read all your opinions and we reviewed them in your Footnote 3, Mr. Daley. They all apply to a judicial proceeding, every one of them. And then the -- and the judges were absolutely right; they got it right. And the same way with the ABA and their -- it's actually Opinion 493.

MR. DALEY: Right.

THE COURT: I think it was a typo, not 490.

MR. DALEY: Oh, did I put 490?

17 THE COURT: Yeah, I think it was a typo. It was

18 July 15 of 2020. The -- blaming you for that?

MR. DALEY: Unfortunately, reviewing for oral argument reveals a few typos, so I apologize for that.

THE COURT: But in doing that, they again, they right away they reference a case where it's a deposition and somebody says, babe, and the lawyers -- and they call up the judge. The lawyers state it was a crass attempt to gain an unfair advantage through the use of demeaning language. Now,

that's to me an unfair advantage in a judicial administration. And if you turn to 8.4, misconduct, those judges can report that because it says:

"Engage in conduct that is prejudicial to the administration of justice."

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That is prejudicial in the administration of justice. There's not one case that you have cited that I don't agree with the judge. In fact, I think judges -- part of the problem is judges should be educated on these issues more than lawyers. The judges should be educated, and they should go to judicial education courses saying, judge, this is what's happening in depositions. This is what's happening in phone calls. You can't say I don't want a phone call during the deposition, judge. You got to say I'll take the phone call because I'm going to stop it right now, so I think there is an issue. I think there's a real issue. And the compelling interest is to define where the interest is exactly to do something about it. And if anything, you know, part of it would be the judicial code of conduct to say, judges, take the call during the deposition and step in and say stop this now. And bring them in and say, guess what, now I'm going to sanction you and I'm going to give you fees. And by the way, trial judge when you do that, Mr. Lawyer, when you appeal, the appellate court is going to affirm. So don't get me wrong then in terms of where I'm coming from. There are methods and mechanisms to address

and seeds are in place pretty much everything that you just laid out here.

The other thing is the administration of justice and in representing a client. So even in a real estate transaction or a transactional case where you call another attorney in a transactional, outside of litigation, but within representing a client, if you make that phone call and you're talking that way, that's something that should go to the Disciplinary Board. Because what you don't have is then a judge managing that litigation. So two things, the judges need to be more aggressive in how they manage their litigation, number one. And number two, there needs to be a mechanism such as this to pick up the phone and say, look, I'm representing a client, I'm talking to this other lawyer, the way this lawyer is talking on this phone is belittling, is all the things that the board talks about, and then go.

But we're taking this -- this now is taking this to a whole other level and this is what the other -- how do you read this, Mr. Daley? Because I know that you don't write these or develop them; you depend on them. So I want to get your take on this. So now, as an attorney looking, I'm on the Disciplinary Board and somebody at an event somebody complains and says, you guys aren't doing your job here, and now I'm getting letters, you're not doing your job here. This one is saying this at a public speech. This one is saying that.

These people shouldn't even be able to do it at CLE. The positions they're taking is outrageous. Do your job. So you say, what do you mean, we're doing our job. And then they say, no, you're not because look, it says here -- it says here, this is my question or -- so it says the three categories for practice of law, and they have interacting with witnesses. So it's comprehensive there. But that's number one in the comment, 3.1, it has to do with it seems to me judicial proceedings and representing a client. Number two then shifts over to a law firm and managing the law firm. And to some extent that would be similar to -- similar to a judge managing a judicial chambers. Then it says this:

"You go into participation in judicial boards, conferences, or committees, continuing legal education seminars, bench bar conferences, and bar associate activities where legal education credits are offered."

So I just want to draw on one thing there. I'm sitting at a bar at a bench bar conference. So you know, you've all been at all of the conferences. You come out of the conference; you sit at the bar, right. Some people sit at the bar. Some people sit at a table near the bar. And I'm there, I'm a lawyer, and beside me is a Supreme Court Justice. Now, I say the same -- the Supreme Court Justice says the same belittling thing that I said. It just seems to me when you compare the two statutes, two regulations, I can be called in

for misconduct but the judge can't. So that's number one. And then this, how do you read this? 2 3 "The term practice of law does not include speeches, communications, debates, presentations, or publications given or published outside the context described in one through three." Now, how do you read that? 8 MR. DALEY: Well, the way I read it, Your Honor, is that it clarifies that any activities that are outside of those three are not encompassed within Rule 8.4(q). 10 So that those activities that were done 11 THE COURT: 12 within 1-3 that were just listed would be included? 13 MR. DALEY: I'm sorry, I didn't follow you there, Your Honor? 14 THE COURT: So all the activities just listed there, 15 right, they're not within 8.4 if they're not done in the one 16 17 through three context, which leads one logically to conclude that if they're done within that context they then are included 18 within 8.4? 19 Well, they could be, yes, if they meet 20 MR. DALEY: the -- if they're, again, harassing and discriminatory. 21 22 THE COURT: All right. 23 MR. DALEY: Yeah, I mean that's, you know --. 24 THE COURT: I just want to be sure we were reading

that logic conclusion the same way.

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MR. DALEY:
                           Correct. So that just clarifies that,
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   you know, things given outside, for instance, Mr. Greenberg
   obviously gives a lot of speeches at colleges and presentations
   don't come within 8.4(q). However, they could come within
   8.4(g) if they're in one of those three, and then, of course,
   it's going to depend on whether it's targeting, harassment,
   discrimination. Just because it's a speech or a debate doesn't
8
   mean that it violates the rule. It has to be in a harassing or
   discriminatory manner.
                          All right. Anything else, Counsel?
             THE COURT:
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             MR. SCHULMAN:
                              Nothing further.
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             THE COURT:
                          All right. Drive safely. I know the
   snow is piling up.
13
             MR. DALEY:
                          We took the subway from --.
14
15
             MS. DAVIS:
                          We're good.
                          You took the subway?
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             THE COURT:
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             MS. DAVIS:
                          Yes.
             MR. DALEY:
                          Yeah, we're at 1515 Market.
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             THE COURT:
                           I've taken the subway up and back.
   when I tell people I do that, they look at me like what are you
20
21
   doing?
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             MR. DALEY:
                           You --.
23
             THE COURT:
                           They want me to take Uber. I say the
24
   subway is great.
                    God bless you.
25
                           You may run into AOPC attorneys.
             MR. DALEY:
                                                               It's
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very dangerous. 2 THE COURT: Well, especially they get that look on their face, they are a little bit scared. You might want to have them break for an Uber back. All right. Counsel. 5 Have a good day. you. Thank you, Your Honor. 6 MR. DALEY: 7 MR. SCHULMAN: Thank you, Your Honor. You too. Thank you. 8 MS. DAVIS: 9 (Court adjourned) 10 CERTIFICATE 11 12 "I, Dale Curtis Rose, Jr., certify that the foregoing is a 13 14 correct transcript from the official electronic sound recording 15 of the proceedings in the above-entitled matter." 16 17 18 2 - 4 - 22Signature 19 Date 20 21

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