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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

CREIGHTON MELAND,

Plaintiff,

v.

ALEX PADILLA, Secretary of
State of the State of
California, in his official
capacity,

Defendant.

No. 2:19-cv-02288-JAM-AC

**ORDER GRANTING DEFENDANT'S
MOTION TO DISMISS**

This case arises from a dispute over California Senate Bill No. 826 ("SB 826"), which requires publicly held corporations headquartered in the state to include at least one woman on their board of directors. Creighton Meland ("Plaintiff") brings this suit against Alex Padilla, California's Secretary of State ("Defendant"), as a shareholder of OSI Systems, Inc. ("OSI"), a publicly held corporation subject to this law. See Compl., ECF No. 1. Plaintiff alleges SB 826 impairs his right to vote for OSI's board of directors in violation of the Equal Protection Clause and seeks declaratory and injunctive relief. Id. Defendant moves to dismiss. Mot., ECF No. 7.

For the reasons set forth below, the Court GRANTS Defendant's motion.¹

¹ This motion was determined to be suitable for decision without oral argument. E.D. Cal. L.R. 230(g). The hearing was scheduled for March 24, 2020.

1 I. FACTUAL ALLEGATIONS AND PROCEDURAL BACKGROUND

2 Governor Brown signed SB 826 into law on September 30, 2018.
3 Compl. ¶ 6. It is codified as §§ 301.3 and 2115.5 of the
4 California Corporations Code. Id. Under SB 826, any “publicly
5 held domestic or foreign corporation whose principal executive
6 offices . . . are located in California shall have a minimum of
7 one female director on its board.” Cal. Corp. Code § 301.3(a).
8 The Secretary of State may adopt regulations to implement SB 826
9 and may also impose fines upon violators. Cal. Corp. Code
10 § 301.3(e)(1). A first violation may result in a \$100,000 fine
11 and any subsequent violations may result in \$300,000 fines. Cal.
12 Corp. Code § 301.3(e)(1)(A)–(B).

13 OSI is a publicly traded corporation headquartered in
14 Hawthorne, California and incorporated in Delaware. Compl.
15 ¶¶ 17–18. Thus, it must comply with SB 826. Id. ¶ 20. When
16 Plaintiff filed his complaint on November 13, 2019, OSI had a
17 seven-member, all-male board of directors. Id. ¶ 21. To comply
18 with SB 826, OSI had to elect a woman to the board by the end of
19 2019 and two more by the end of 2021. Id. Plaintiff, a
20 shareholder of OSI, votes on the members of the board of
21 directors. Id. ¶ 22. A candidate must receive a plurality of
22 shareholder votes to be elected to the board. Compl. ¶ 25.
23 Plaintiff alleges SB 826’s requirements contain a sex-based
24 classification that harms shareholder voting rights and violates
25 the Fourteenth Amendment. Id. ¶¶ 29, 31. On December 12, 2019,
26 OSI’s shareholders elected a woman, Kelli Bernard (“Bernard”), to
27 the board of directors. Opp’n at 5.

28 Defendant now moves to dismiss the complaint under Federal

1 Rules of Civil Procedure 12(b)(1) and 12(b)(6), arguing Plaintiff
2 lacks standing and the case is unripe and moot. Mot., ECF No. 7.
3 Plaintiff opposes the motion. Opp'n, ECF No. 13.

4
5 II. OPINION

6 A. Judicial Notice

7 Defendant requests that the Court take judicial notice
8 of (1) a printout from OSI's website showing Bernard was
9 elected to the company's board of directors in December
10 2019; and (2) a copy of OSI's Form 8-K, filed with the
11 Security Exchange Commission ("SEC") on December 12, 2019.
12 Request for Judicial Notice ("RJN"), ECF No. 8. Plaintiff
13 does not acknowledge Defendant's request for judicial notice
14 in his opposition but does acknowledge Bernard is now a
15 member of the board. Opp'n at 5. Rule 201 of the Federal
16 Rules of Evidence allows a court to take judicial notice of
17 an adjudicative fact that is "not subject to reasonable
18 dispute," because it (1) "is generally known within the
19 trial court's territorial jurisdiction"; or (2) "can be
20 accurately and readily determined from sources whose
21 accuracy cannot reasonably be questioned." Fed. R. Evid.
22 201(a)-(b).

23 "[A]s a general rule, a district court may not consider
24 materials not originally included in the pleadings in deciding a
25 Rule 12 motion . . . [but] it 'may take judicial notice of
26 matters of public record' and consider them without converting a
27 Rule 12 motion into one for summary judgment." United States v.
28 14.02 Acres of Land, 547 F.3d 943, 955 (9th Cir. 2008) (quoting

1 Lee v. City of Los Angeles, 250 F.3d 668, 688 (9th Cir. 2001)).
2 However, courts may not take judicial notice of "disputed facts
3 stated in public records." See Lee, 250 F.3d at 690. A court
4 may also consider materials incorporated into the complaint.
5 Cotto Settlement v. Eisenberg, 593 F.3d 1031, 1038 (9th Cir.
6 2010). The doctrine of incorporation by reference includes
7 "situations where the complaint necessarily relies upon a
8 document or the contents of the document are alleged in a
9 complaint, the document's authenticity is not in question and
10 there are no disputed issues as to the document's relevance."
11 Id.

12 The complaint does not explicitly refer to the printout
13 from OSI's website, but it contains allegations that OSI does
14 not currently have a woman on its board of directors and that
15 Defendant may fine OSI if a woman is not elected to the board
16 before the end of 2019. Compl. ¶ 21. Plaintiff does not
17 contend that the printout is not authentic, nor does he contest
18 its relevance. Whether Plaintiff has standing is impacted, in
19 part, by whether OSI will in fact be fined for not having a
20 woman on its board. This suggests that the printout showing a
21 woman is currently on the board, and that OSI will not be fined,
22 is integral to the complaint. Meanwhile, the Form 8-K is a
23 matter of public record, and therefore, a proper subject of
24 judicial notice. See Glenbrook Capital Ltd. Partnership v. Kuo,
25 525 F. Supp. 2d 1130, 1137 (N.D. Cal. 2007) (finding the Form 8-
26 K is a "publicly-available document").

27 Accordingly, the Court GRANTS Defendant's request for
28 judicial notice of the printout from OSI's website and the Form

1 8-K filed with the SEC.

2 B. Applicable Legal Standards

3 1. Motion to Dismiss Under Rule 12(b)(1)

4 A Rule 12(b)(1) motion to dismiss tests whether a complaint
5 alleges grounds for federal subject-matter jurisdiction. See
6 Fed. R. Civ. P. 12(b)(1). If the plaintiff lacks standing under
7 Article III of the United States Constitution, then the court
8 lacks subject-matter jurisdiction, and the case must be
9 dismissed. See Steel Vo. v. Citizens for a Better Env't, 523
10 U.S. 83, 101-02 (1998). A jurisdictional challenge may be facial
11 or factual. Safe Air for Everyone v. Meyer, 373 F.3d 1035, 1039
12 (9th Cir. 2004).

13 The differences between the two are as the names suggest.
14 When the challenge is facial, the court determines whether the
15 allegations contained in the complaint are sufficient on their
16 face to invoke federal jurisdiction, accepting all material
17 allegations in the complaint as true and construing them in favor
18 of the party asserting jurisdiction. See Warth v. Seldin, 422
19 U.S. 490, 501 (1975). By contrast, when the challenge is
20 factual, "the court need not presume the truthfulness of the
21 plaintiff's allegations," and can, instead, review extrinsic
22 evidence beyond the complaint without converting a motion to
23 dismiss into one for summary judgment. Safe Air for Everyone,
24 373 F.3d at 1039.

25 Once a party has moved to dismiss for lack of subject-matter
26 jurisdiction under Rule 12(b)(1), the opposing party bears the
27 burden of establishing the court's jurisdiction. See Kokkonen v.
28 Guardian Life Ins. Co., 511 U.S. 375, 377 (1994).

2. Standing

Standing consists “of two related components: the constitutional requirements of Article III and nonconstitutional prudential considerations.” Franchise Tax Board of Calif. v. Alcan Aluminum LTD., 493 U.S. 331, 335 (1990). With regard to Article III, “standing is an essential and unchanging part of the case-or-controversy requirement” Lujan v. Defs. of Wildlife, 504 U.S. 555, 560 (1992). Standing is therefore a “threshold question” in “determining the power of the court to entertain the suit.” Warth, 422 U.S. at 498. To establish standing, a “plaintiff must have (1) suffered an injury in fact, (2) that is fairly traceable to the challenged conduct of the defendant, and (3) that is likely to be redressed by a favorable judicial decision.” Spokeo, Inc. v. Robins, 136 S. Ct. 1540, 1547 (2016), as revised (May 24, 2016). At the pleading stage “[i]t is the responsibility of the complainant clearly to allege facts demonstrating that he is a proper party to invoke judicial resolution of the dispute and the exercise of the court’s remedial powers.” Warth, 422 U.S. at 518.

For Plaintiff to have standing, he must first establish an injury in fact. To do so, Plaintiff must show that he suffered “an invasion of a legally protected interest” that is “concrete and particularized” and “actual or imminent, not conjectural or hypothetical.” Lujan, 504 U.S., at 560-61. A concrete injury to the plaintiff must actually exist. Spokeo, 136 S. Ct., at 1548 (citations omitted). An “[a]bstract injury is not enough.” City of Los Angeles v. Lyons, 461 U.S. 95, 101 (1983). “The plaintiff must show that he has sustained or is immediately in

1 danger of sustaining some direct injury as the result of the
2 challenged official conduct and” As previously
3 mentioned, “the injury or threat of injury must be both real and
4 immediate, not conjectural or hypothetical.” Id. at 101-02
5 (internal quotation marks and citations omitted). Moreover, to
6 be particularized, the injury “must affect the plaintiff in a
7 personal and individual way.” Id. (internal quotation marks and
8 citations omitted). The injury-in-fact test “requires that the
9 party seeking review be himself among the injured.” Sierra Club
10 v. Morton, 405 U.S. 727, 734-35 (1972).

11 Meanwhile, the prudential requirements of the standing
12 doctrine require that “the plaintiff generally must assert his
13 own legal rights and interests, and cannot rest his claim to
14 relief on the legal rights or interests of third parties.”
15 (internal quotation marks and citation omitted). Alcan
16 Aluminum, 493 U.S. at 336. Related to this principle is the
17 shareholder standing rule. Id. “The rule is a longstanding
18 equitable restriction that generally prohibits shareholders from
19 initiating actions to enforce the rights of the corporation
20 unless the corporation’s management has refused to pursue the
21 same action for reasons other than good-faith business
22 judgment.” Id. However, a shareholder with a direct, personal
23 interest in a cause of action may bring suit even if the
24 corporation’s rights are also implicated. Id.

25 C. Analysis

26 1. Article III

27 Under the Equal Protection Clause of the Fourteenth
28 Amendment, “[n]o State shall . . . deny to any person within its

1 jurisdiction the equal protection of the laws." U.S. Const.,
2 Amdt. 14, § 1. Plaintiff alleges SB 826 discriminates on the
3 basis of sex in violation of the Equal Protection Clause.
4 Compl. ¶ 36. Specifically, Plaintiff argues his Fourteenth
5 Amendment rights are violated because SB 826 "coerces
6 shareholders into voting for a minimum number of female board
7 members, and '[a] person required by the government to
8 discriminate by ethnicity or sex against others has standing to
9 challenge the validity of the requirement.'" Opp'n at 7 (citing
10 Monterey Mechanical Co. v. Wilson, 125 F.3d 702, 707 (9th Cir.
11 1997)). But Plaintiff has ignored and/or distorted the plain
12 language of SB 826.

13 SB 826 requires publicly held domestic or foreign
14 corporations, with principal executive offices in California, to
15 have a minimum of one female director on its board by the end of
16 2019. Cal. Corp. Code § 301.3(a). By the end of 2021, SB 826
17 requires those corporations to increase the number of women on
18 their boards in proportion to the size of their boards. Cal.
19 Corp. Code § 301.3(b)(1)-(3). These are the only requirements
20 SB 826 imposes on publicly held corporations. Meanwhile, SB 826
21 requires two principal actions from the Secretary of State:
22 publication of a report detailing the California corporations
23 with at least one female director; and then later, publication
24 of a report with other related details. See Cal. Corp. Code §
25 301.3(c)-(d)(1)-(3). SB 826 permits, but does not require, the
26 Secretary of State to "adopt regulations to implement this
27 section" and "impose fines for violations of this section."
28 Cal. Corp. Code § 301.3(e)(1).

1 None of these provisions of SB 826 constitutes an invasion
2 of Plaintiff's Fourteenth Amendment rights sufficient to
3 establish Article III standing. Plaintiff's emphasis on the
4 principle that a person required by the government to
5 discriminate has standing to challenge the requirement misses the
6 mark. Opp'n at 7 (citing Monterey Mechanical, 125 F.3d at 707).
7 For instance, Monterey Mechanical involved a challenge by a
8 general contractor to a state statute requiring general
9 contractors to subcontract percentages of work to minority,
10 women, and disabled veteran-owned subcontractors. 125 F.3d at
11 704. The court found that the general contractor had standing to
12 sue, in part, because the law required the general contractor to
13 discriminate against others in order to receive a bid for work.
14 Id. at 707. There, the statute placed a requirement and a
15 penalty on general contractors, and plaintiff was himself a
16 general contractor. Here, SB 826 places a requirement and a
17 possible penalty on publicly held corporations, but Plaintiff is
18 not a publicly held corporation. He is a shareholder. And that
19 is a distinction with a difference.

20 "Standing doctrine requires us to ask . . . 'Was this person
21 hurt by the claimed wrongs?'" Id. (internal quotation marks and
22 citation omitted). Thus, an injury in fact must affect the
23 plaintiff in a personal and individual way. Spokeo, 136 S. Ct.,
24 at 1548. The requirement that corporations subject to SB 826
25 have at least one woman on their board of directors is not
26 imposed on Plaintiff. Nor is the possible penalty. Thus,
27 notwithstanding SB 826, Plaintiff, as a shareholder, can vote in
28 shareholder elections as he pleases. If, at future shareholder

1 meetings, Plaintiff prefers a male board member nominee, there is
2 nothing in SB 826 preventing him from casting a vote in favor of
3 that nominee. The provision of SB 826 that requires women to be
4 included on these boards applies only to corporations. Thus,
5 Plaintiff is not affected by SB 826 in a personal and individual
6 way. Any invasion of his Fourteenth Amendment rights is too
7 abstract to amount to an "injury in fact." Lujan, 504 U.S., at
8 560-61.

9 Moreover, assuming *arguendo* Plaintiff had established a
10 concrete and particularized invasion of a legally protected
11 interest, he cannot establish his injury is "actual or imminent,
12 not conjectural or hypothetical." Id. Plaintiff alleges that
13 "[b]ecause OSI does not currently have the requisite number of
14 women on its board, the company will be fined" Compl.
15 ¶ 30. This is simply not true. As acknowledged in Plaintiff's
16 opposition, OSI now has a woman on its board of directors, see
17 Opp'n at 5, and, thus, will not be fined. To say nothing of the
18 fact that SB 826 does not actually require fines be imposed by
19 the Secretary of the State. See Cal. Corp. Code § 301.3(e)(1).
20 Thus, Plaintiff's alleged injury is purely hypothetical and
21 cannot be recognized by this Court. Indeed, Federal courts cannot
22 issue advisory opinions in hypothetical cases. Thomas v.
23 Anchorage Equal Rights Comm'n, 220 F.3d 1134, 1138 (9th Cir.
24 2000) (en banc) (The court's "role is neither to issue advisory
25 opinions nor to declare rights in hypothetical cases, but to
26 adjudicate live cases or controversies consistent with the powers
27 granted the judiciary in Article III of the Constitution.").

28 In sum, Plaintiff failed to identify a concrete and

1 particularized injury in fact under the Equal Protection Clause,
2 as required for Article III standing. Further, Plaintiff's
3 alleged injury is neither real nor immediate. Accordingly,
4 Plaintiff lacks Article III standing to bring a claim under the
5 Fourteenth Amendment.

6 2. Prudential Considerations

7 The doctrine of prudential standing requires the court to
8 consider "whether the plaintiff is asserting her own rights or
9 the rights of third parties." Wolfson v. Brammer, 616 F.3d
10 1045, 1056 (9th Cir. 2010). Thus, for a shareholder to redress
11 an injury to a corporation, the shareholder must have "been
12 injured directly and independently from the corporation." RK
13 Ventures, Inc. v. City of Seattle, 307 F.3d 1045, 1057 (9th Cir.
14 2002) (internal quotation marks and citation omitted). For the
15 same reasons Plaintiff does not have Article III standing,
16 Plaintiff does not have prudential standing under the
17 shareholder rule.

18 As explained above, Plaintiff is not injured by SB 826's
19 requirements. SB 826 only places requirements on corporations;
20 and only corporations face possible regulations and fines.
21 Consequently, Plaintiff has not and cannot be injured directly
22 and independently from OSI. To the extent SB 826 influences the
23 way Plaintiff chooses to vote at future shareholder meetings,
24 that influence is "merely incidental to the injury caused to the
25 corporation" by SB 826. U.S. v. Stonehill, 83 F.3d 1156, 1160
26 (9th Cir. 1996). Shareholder standing can exist where voting
27 rights have legitimately been impaired. Shareholder voting
28 rights are legitimately impaired when shareholders are denied

1 the right to vote on certain issues outright. See Lapidus v.
2 Hecht, 232 F.3d 679, 683 (9th Cir. 2000) (finding shareholder
3 standing where a corporation prevented shareholders from voting
4 on issues guaranteed to them in the corporation's registration
5 statement); see also Northstar Financial Advisors, Inc. v.
6 Schwab Investments, 779 F.3d 1036, 1058 (9th Cir. 2015) (finding
7 shareholder standing where shareholders were prevented from
8 voting on an action requiring such a vote). However, SB 826
9 does not strip Plaintiff of his voting rights. Nor does it
10 force Plaintiff to vote in any particular manner.

11 Defendant correctly points out that the Court need not
12 determine whether California law or Delaware law applies to the
13 question of whether a shareholder has suffered a direct or
14 derivative injury. See Reply at 4 (citing Gosset v. Wenaas, 42
15 Cal. 4th 1100, 1119 (2008) (the court need not reach the issue
16 of which state's laws apply where dismissal of the case occurs
17 under either California or Delaware law)). Under either,
18 Plaintiff's claim is derivative of OSI's. In California, "the
19 action is derivative . . . if the gravamen of the complaint is
20 injury to the corporation, or to the whole body of its stock or
21 property without any severance or distribution among individual
22 holders" Jones v. H.F. Ahmanson & Co., 1 Cal.3d 93, 106
23 (1969) (internal quotation marks and citations omitted). In
24 Delaware, the courts ask: "Who suffered the alleged harm—the
25 corporation or the suing stockholder individually—and who would
26 receive the benefit of the recovery or other remedy?" Tooley v.
27 Donaldson, Lufkin & Jenrette, Inc., 845 A.2d 1031, 1035 (Del.
28 2004). As in California, "[t]he stockholder's claimed direct

1 injury must be independent of any alleged injury to the
2 corporation." Id. at 1039.

3 Again, SB 826 does not impair Plaintiff's voting rights.
4 Plaintiff has not suffered an injury separate and apart from an
5 injury to OSI. Accordingly, Plaintiff also lacks shareholder
6 standing to bring a claim under the Fourteenth Amendment. The
7 Court DISMISSES Plaintiff's complaint WITHOUT PREJUDICE.

8
9 III. ORDER

10 For the reasons set forth above, Plaintiff lacks standing to
11 pursue his claim and the suit is DISMISSED WITHOUT PREJUDICE.
12 See Fleck & Assocs., Inc. v. City of Phoenix, 471 F.3d 1100,
13 1106-07 (9th Cir. 2006) (holding that dismissal for lack of
14 standing should be without prejudice).

15 Because Plaintiff lacks standing, the Court need not address
16 whether Plaintiff adequately stated a claim under Rule 12(b)(6).
17 Id. at 1102 ("Because [the plaintiff] lacked standing . . . the
18 district court lacked subject matter jurisdiction and should have
19 dismissed the complaint on that ground alone."). Defendant's
20 Motion to Dismiss is therefore GRANTED.

21 IT IS SO ORDERED.

22 Dated: April 20, 2020

23
24 
25 JOHN A. MENDEZ,
26 UNITED STATES DISTRICT JUDGE
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28